UN Security Council Draft Resolution (20-03-2020)

PP1 Reaffirming all its previous resolutions ad presidential statements concerning the situation in Sudan,

PP2 Reaffirming its strong commitment to the sovereignty, unity, independence, and territorial integrity of Sudan,

PP3 Welcoming the signing of the Constitutional Declaration on 17 August 2019 on the establishment of a new civilian-led transitional Government and transitional institutions, further welcoming the steps taken to date to implement the Constitutional Declaration and calling upon all stakeholders to remain committed to the transitional period in order for the aspirations of the Sudanese people for a peaceful, stable and prosperous future to be realised,

PP4 Welcoming the commitment in the Constitutional Declaration to achieve a fair and comprehensive peace in Sudan by addressing the root causes of conflict and the impact of conflict, commending in this regard the progress made in the peace negotiations, and encouraging the parties to the conflicts swiftly to reach a comprehensive and inclusive peace agreement,

PP5 Urging those who have not yet joined the peace negotiations to do so immediately, without pre-conditions and expressing its intention to consider imposing additional measures against any party that impedes the peace negotiations or the implementation of future peace agreements,

PP6 Recognising improvements in security conditions in Darfur, and underscoring the need to sustain those gains, avoid relapse into conflict and mitigate the risks for the population posed inter alia by threats against civilians in Darfur, inter-communal violence, human rights violations and abuses, continued displacement, as well as the adverse effects of climate change,

PP7 Stressing the need for, and the primary responsibility of, the Government of Sudan to address the longstanding drivers of instability and inequality in Sudan, and to engage with other stakeholders, including civil society, women’s organisations and representatives, youth, and internally displaced persons (IDPs) and refugees to deliver durable solutions to Sudan’s immediate and long-term issues, including through inclusive economic growth and sustainable development, social cohesion, and disaster resilience, in line with the priorities of the Constitutional Declaration,

PP8 Underlining the importance of the partnership between the United Nations and the African Union, and commending the vital role played by the African Union in supporting Sudan in its transition to democracy and good governance,


PP10 Taking note of of the African Union Peace and Security Council’s Communiqué of 3 March 2020 (PSC/PR/COMM.(CMXIII)),

PP11 Taking note of the letters by the Government of Sudan addressed to the Secretary-General of the United Nations dated 27 January 2020 and 27 February 2020,
1. Decides to establish a political, peace support and peacebuilding mission, to be known as United Nations Political and Peacebuilding Integrated Mission in Sudan (UNPPIMS) beginning on 1 May 2020 and for an initial period of 12 months;

STRATEGIC OBJECTIVES

2. Further decides that UNPPIMS shall have the following strategic objectives:

(i) Political transition, democratic governance and sustainable peace

a. Support and assist Sudanese national efforts to implement the Constitutional Declaration, including regular monitoring and reporting on the progress of its implementation;

b. Provide technical support to the constitution drafting process, preparations for elections, legal and judicial reform and security sector reform;

(ii) Peace process and implementation of future peace agreements

c. Provide good offices and support to the Sudanese peace negotiations;

d. Provide, if so requested by the parties to the negotiations, scalable support to the implementation of any future peace agreements, including support to accountability and transitional justice as well as the monitoring and verification of possible ceasefires and to disarmament, demobilisation and reintegration (DDR) with particular focus Blue Nile and South Kordofan (the Two Areas) and Darfur;

(iii) Peacebuilding, protection of civilians, strengthening of human rights and rule of law

e. Support Sudanese-led peacebuilding, including through the expansion of the State Liaison Functions (SLFs) to Jebel Marra and the Two Areas, as well as support to inter-communal conflict prevention, mitigation and reconciliation, collection of small arms and light weapons, strengthening of rule of law institutions and durable solutions, including for IDPs and refugees;

f. Support the extension of state authority, in particular through strengthening accountable rule of law institutions, and provide advisory and capacity building support for the security authorities on protection of civilians, in particular the Sudanese Police Force (SPF), including through the deployment and co-location of United Nations military and police advisers;

g. Support, without prejudice to the primary responsibility of the Government of Sudan, protection of civilians in the conflict-affected areas, to contribute to a secure and stable environment within which any future peace agreement can be implemented, including through the continued deployment of United Nations Formed Police Units (FPUs) in hotspot areas of Darfur where protection risks are highest, and through the monitoring and reporting of human rights, including, but not limited to, sexual and gender-based violence and grave violations against children, including through the deployment of child and women protection advisors;

(iv) Mobilisation of economic and development assistance and coordination of humanitarian assistance
h. Support, in coordination and collaboration with the international financial institutions, the mobilisation of international economic and development assistance;

i. Facilitate and coordinate, in line with humanitarian principles and in cooperation with multilateral and bilateral partners, the provision of humanitarian assistance;

j. Ensure effective and integrated collaboration with United Nations agencies, funds and programmes and promote cooperation with relevant partners, including the international financial institutions and donors, in carrying out, as relevant, the tasks mentioned above, with a view to making maximum use of existing and forthcoming bilateral and multilateral assistance to Sudan;

POC MANDATE WITH Chapter VII

Acting under Chapter VII of the Charter of the United Nations, decides that UNPPIMS is authorised to take the necessary action, in areas of deployment of its forces and as it deems within its capabilities, to protect United Nations personnel, facilities, installations, and equipment, ensure the security and freedom of movement of United Nations personnel, humanitarian workers, and, without prejudice to the primary responsibility of the Government of Sudan, to help create a protective environment by protecting civilians being subjected to or under imminent threat of physical violence, particularly in the hotspot areas of the Darfur states

3. Authorises the deployment of the necessary police force, not exceeding 2,500 personnel, including individual police officers and members of FPUs and a reserve military capacity not exceeding one battalion to form a Quick Reaction Force (QRF) for the implementation of the UNPPIMS mandate in Darfur;

4. Expresses its intention to review regularly the deployment of Formed Police Units and the QRF with the objective of gradually reducing their deployment as the capacity of the Sudanese Police Force to protect civilians increases;

INCLUSIVITY

5. Requests that UNPPIMS mainstreams gender considerations as a cross-cutting issue throughout its mandate and assists the Government of Sudan in ensuring the full, equal and meaningful participation and involvement and representation of women at all levels, and further reaffirms the importance of gender expertise and capacity-strengthening in executing the mission mandate in a gender-responsive manner;

HRDDP

6. Requests UNPPIMS to ensure that any support provided to non-United Nations security forces is provided in strict compliance with the Human Rights Due Diligence Policy on United Nations support to non-United Nations security forces;

LEADERSHIP AND RESOURCES

7. Requests the Secretary-General, in consultation with the Security Council, to appoint expeditiously a Special Representative of the Secretary General (SRSG) for Sudan and Head of Mission of UNPPIMS, who shall, from the date of appointment, assume overall authority for the coordination of all activities of the United Nations, and its agencies, funds and programmes in Sudan and shall perform a good offices, advisory and advocacy role at the
political level and coordinate efforts of the international community in support of the strategic objectives of the UNPPIMS mandate;

8. Decides that UNPPIMS will be part of an integrated and unified United Nations presence in Sudan, to be organized in accordance with an Integrated Strategic Framework, and further decides that two Deputy Special Representatives should be appointed to support the SRSG, one to serve as United Nations Resident Coordinator and Humanitarian Coordinator;

9. Requests the Secretary-General to initiate the planning for and establishment of UNPPIMS as swiftly as possible in order to ensure the mission is able deliver on its strategic objectives no later than 1 November 2020, with a view to reaching full operational capacity as soon as possible, and further requests the Secretary-General provide the Security Council, for its information only, with a suggested structure and geographical deployment within 30 days of the adoption of this resolution;

10. Decides, taking into consideration the current mandate of United Nations-African Union Hybrid Mission in Darfur (UNAMID), that UNPPIMS shall start the implementation of its mandate related to strategic priorities (ii), and (iii) as they relate to Darfur, immediately after the current mandate of UNAMID expires on 31 October 2020;

COOPERATION WITH UNAMID AND OTHER UN ENTITIES IN THE REGION

11. Urges close coordination and cooperation between UNPPIMS and UNAMID, including, but not limited to the sharing of information and analysis;

12. Urges close coordination among United Nations missions in the region, including UNPPIMS, the United Nations Interim Security Force for Abyei (UNISFA), the United Nations Mission in South Sudan (UNMISS), the United Nations Support Mission in Libya (UNSMIL), the United Nations Multidimensional Integrated Stabilisation Mission in the Central African Republic (MINUSCA) and the Special Envoy of Secretary-General for the Horn of Africa, and requests the Secretary-General to ensure effective inter-mission cooperation;

13. Requests the Secretary-General, in partnership with all relevant actors, including International Financial Institutions, to support the Government of Sudan in a comprehensive assessment to define the country’s longer term prevention and peacebuilding needs and developing relevant strategies to address these needs;

14. Requests UNPPIMS to cooperate with the Panel of Experts on the Sudan established pursuant to resolution 1591 (2005) in order to facilitate their work;

15. Welcomes the commitment of the Secretary-General to enforce strictly his zero-tolerance policy on sexual exploitation and abuse (SEA), further requests the Secretary-General to take all necessary measures to ensure full compliance of all personnel in UNPPIMS, civilian and uniformed, including mission leadership and mission support personnel, with the United Nations zero-tolerance policy on sexual exploitation and abuse and to keep the Council fully informed through his reports to the Council about the progress of UNPPIMS in this regard;

PARTNERSHIP WITH THE AU

16. Underlines that a continued strategic and political partnership between the United Nations and the African Union in Sudan remains critical, reiterates the AUPSC’s call for the Government of Sudan to urgently identify areas in which the AU could provide assistance
and encourages UNPPIMS and the African Union to ensure coherence, coordination and complementarity of their support to Sudan, including through a UN-AU senior level coordination mechanism;

DRAWDOWN OF UNAMID

17. Request the Secretary-General and the Chairperson of the African Union Commission to jointly complete the draw-down of UNAMID until the end of its current mandate, taking into account the vulnerabilities and protection needs of local populations when closing UNAMID teamsites;

18. Requests UNAMID to continue to implement its mandate as set out in Security Council resolution 2495 (2019) by preserving the requisite capacity to protect civilians and the implementation of other priorities until the cessation of operations, particularly in Jebel Marra;

19. Requests UNAMID to prioritise UNPPIMS and its integrated partners, including the United Nations Country Team (UNCT), in the planning and implementation of UNAMID’s draw-down, in particular the disposal of UNAMID’s remaining sites and other property and assets, such as infrastructure and equipment;

20. Requests UNAMID swiftly to finalise a revised framework agreement with the Government of Sudan, which ensures the principle of civilian end-use and the security and physical integrity of the handed-over UNAMID teamsites that will not be used by UNPPIMS and its integrated partners, including the UNCT;

REPORTING

21. Requests the Secretary-General to report to the Security Council every 90 days on the implementation of the UNPPIMS mandate, and further requests the Secretary-General, in the first report to the Security Council after the adoption of this resolution, to provide measurable benchmarks and indicators to track UNPPIMS progress against its strategic objectives and to enable early planning for a future reconfiguration of the UN presence in Sudan;

22. Requests the Secretary-General, taking into account the evolving nature of the political transition and the peace negotiations, to identify and convey to the Security Council potential additional needs which fall under the strategic objectives of the UNPPIMS;

23. Requests the Secretary-General and the Chairperson of the African Union Commission to provide the Security Council with a progress update on the draw-down of UNAMID every 90 days until the end of UNAMID’s mandate as an annex to the reports requested in paragraph 16 above;

24. Requests the Secretary-General to provide the Security Council, no later than 90 days following the end of UNAMID’s mandate, with an independent review of the drawdown and transition process of UNAMID, detailing lessons learned, best practice and areas of improvement, which can be applied to future UN peacekeeping transitions;

25. Decides to remain actively seized of the matter.